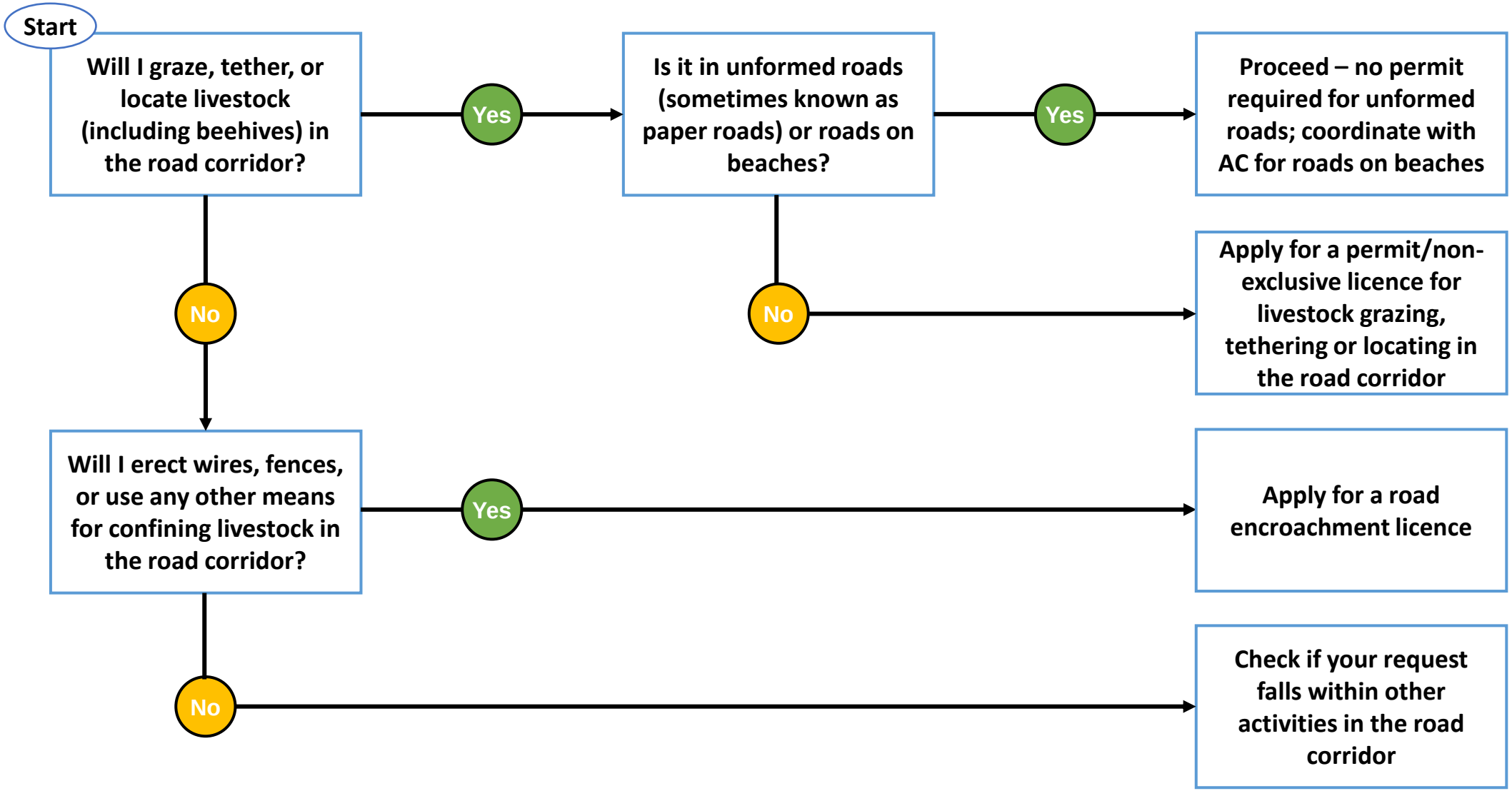When would a permit be required to graze, tether or locate livestock in the road corridor?